

## Message Text

CONFIDENTIAL

PAGE 01 KINGST 02454 251259Z

44

ACTION ARA-10

INFO OCT-01 SS-14 ADP-00 SSO-00 NSCE-00 USIE-00 INRE-00

NSC-10 CIAE-00 INR-10 NSAE-00 RSC-01 PRS-01 L-02 M-03

A-01 H-01 CPR-01 EB-03 RSR-01 /059 W

----- 049554

O 241800Z JUL 73

FM AMEMBASSY KINGSTON

TO SECSTATE WASHDC IMMEDIATE 2442

C O N F I D E N T I A L KINGSTON 2454

LIMDIS

E.O.11652: GDS

TAGS: PFOR JM

SUBJ: AFTERMATH OF AMBASSADORIAL RECALL

1. THREE MAJOR LINES OF INQUIRY AND SPECULATION ARE DEVELOPING IN CONSEQUENCE OF THE AMERICAN AMBASSADOR'S TESTIMONY IN THE CHURCH SUB COMMITTEE AND THE SUBSEQUENT REQUEST FOR HIS RECALL BY THE GOJ. THESE ARE:

A. THE DOMESTIC POLITICAL ISSUE. TO WHAT EXTEND HAS JAMAICA'S PRIME MINISTER ACTED IN A MANNER CONTRARY TO THE NATIONAL INTEREST OR TO EXPECTED STANDARDS OF BEHAVIOUR IN DEALING UNILATERALLY WHILE OPPOSITION LEADER WITH A FOREIGN GOVERNMENT IN MATTERS OF SERIOUS CONCERN TO JAMAICANS?

B. WHAT DOES THE INCIDENT REVEAL OF THE TRUE MODUS OPERANDI OF THE US IN THE CARIBBEAN? TO WHAT EXTENT DOES THE US MAKE IT A PRACTICE TO INTERFERE IN THE INTERNAL CONCERNS OF THE CARIBBEAN GOVERNMENTS?

C. SHOULD NEW RESTRAINTS BE PLACED ON THE ACTIVITIES OF MULTI-NATIONAL CORPORATIONS AND THE MANNER IN WHICH THEY OPERATE IN SOVEREIGN COUNTRIES?

2. THE PRIME MINISTER HAS ATTEMPTED TO GET A HANDLE ON THE FIRST ISSUE BY "DEMANDING" A DEBATE IN PARLIAMENT. THIS DEBATE WILL OPEN TODAY AT 2:30 PM. THE PRIME MINISTER'S INITIAL TACTIC IS  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 KINGST 02454 251259Z

TO EMPHASIZE THAT HIS IMMEDIATE REQUEST FOR RECALL OF THE AMERICAN

AMBASSADOR WAS A BOLD DEFENSE OF JAMAICAN SOVEREIGNTY AND OF HIS OWN INTEGRITY AGAINST UNFOUNDED ALLEGATIONS.

3. HE WILL STAND BY HIS OWN STATEMENT ON THE INCIDENT. THAT STATEMENT DENIED A "DEAL" BUT ADMITTED THAT THERE WAS A MUTUAL EXCHANGE OF ASSURANCES. ON HIS PART, A REITERATION THAT HIS PARTY HAD NO INTEREST IN NATIONALISATION OF THE BAUZITE/ALUMINA HOLDINGS; ON THE PART OF THE AMERICAN AMBASSADOR THAT THERE WOULD BE NO US INTERFERENCE IN THE 1972 GENERAL ELECTIONS. AS PRESENTED BY MR. MANLEY, THE SEQUENCE OF ASSURANCES IS SOMEWHAT OBSCURED AND LEAVES OPEN THE ESCAPE HATCH OF "MISINTERPRETATION."

4. THE SECOND ISSUE OF THE US ROLE IN JAMAICA HAS RECEIVED VARYING TREATMENT. THE DEMANDS OF THE SMALL, INDUSTRIOUS, BUT UNINFLUENTIAL RADICAL FRINGE GROUPS (KINGSTON 2421) ARE NOT BACKED BY ANY SPECIFIC ACCUSATIONS AND ARE PATENTLY DERIVATIVE OF ALLEGATIONS FAMILIAR IN OTHER AREAS. THAT SUCH CALLS WERE GIVEN MEDIA WHENTION APPEARS PARTLY DUE TO THE CURRENCY OF THE NEWS AND THE PAUCITY OF OFFICIAL COMMENT FOLLOWING THE INITIAL BREAKING OF THE STORY.

5. A MORE RESPONSIBLE CALL FOR AN EXAMINATION OF THIS ISSUE AND THE PROPRIETY OF US MOVES TO COUNTER ASSUMED NATIONAL PRESSURES STEMS FROM THE GLEANER AND IS TO A CERTAIN EXTENT FACE SAVING AND PRO FORMA. THE QUICK DROPPING OF THE ISSUE FROM THE EDITORIAL PAGES OF THE GLEANER AND DAILY NEWS TODAY MAY REFLECT REALIZATION THAT THERE ARE SPILLOVER IMPLICATIONS IN SUCH A DEBATE FOR DOMESTIC BUSINESS INTERESTS. BUSINESS ALREADY SUFFERS FROM A PROTRACTED QUESTIONING OF THE EVOLUTION OF THE CLIMATE FOR THE LOCAL BUSINESS COMMUNITY.

6. THE THIRD RELATED MATTER, THE MULTI-NATIONALS' ROLE AND THEIR CONTRIBUTIONS TO JAMAICA IS SOMETHING WHICH HAS BEEN SMOULDERING BENEATH THE SURFACE FOR SOME MONTHS. THERE HAVE BEEN RECURRENT RUMORS THAT THE GOVERNMENT HAS BEEN QUIETLY FORMULATING NEW SETS OF DEMANDS TO BE MADE ON THE BAUXITE ALUMINA COMPANIES. WE ANTICIPATE THAT WHEN THESE DEMANDS EMERGE, THEY WILL FALL FAR SHORT OF NATIONALISATION. THEY WOULD MOVE FROM DEMANDS FOR A MORE DETAILED ACCOUNTING OF THE FINANCIAL ASPECTS OF THE MULTI-NATIONALS' OPERATIONS AND FOR REVISIONS OF EXISTING AGREEMENTS

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 KINGST 02454 251259Z

IN SPECIFIC AREAS, TO DEMANDS OVER THE LONGER PERIOD FOR EQUITY PARTICIPATION ON AN INCREASING SCALE. THESE DEMANDS ARE UNLIKELY TO SURFACE AS A COMPLETE PACKAGE BUT TO CONSTITUTE A GOJ STRATEGY IN DEALING WITH THE BAUXITE ALUMINA CORPORATIONS WHICH WILL EMERGE PIECEMEAL. THE CHURCH SUBCOMMITTEE TESTIMONY COULD ACT AS A CATALYST IN SURFACING THESE DEMANDS.

7. ON THE BROAD ISSUE OF US/JAMAICAN RELATIONS, OFFICIAL REACTIONS

AND PUBLIC COMMENTARY HAS REVEALED LITTLE DISPOSITION TO USE THE INCIDENT TO ESTRANGE THIS RELATIONSHIP PERMANENTLY. JAMAICANS, BY AND LARGE, ARE SENSATIVE THAT GEOGRAPHICAL LOCATION AND THE EVOLUTION OF THEIR ECONOMY HAVE MADE A SOUND RELATIONSHIP WITH THE UNITED STATES OF PARAMOUNT IMPORTANCE, THEY ARE PRAGMATIC ENOUGH TO APPRECIATE THAT CLOSE ECONOMIC RELATIONS HAVE THEIR INEVITABLE ADVERSARY CONTENT, AND THEY WILL STRIVE STRIDENTLY TO INCREASE THEIR PROFIT FROM THE RELATIONSHIP. JAMAICAN SOCIETY IS, WHATEVER ITS SHORTCOMINGS, STILL FUNDAMENTALLY DEMOCRATIC. ITS PREFERENCE FOR OFTEN ACrimonious CONFRONTATION, ALTHOUGH GRATING, SEVES THE SAME PURPOSE AS IN OUR OWN, AND MOVES IT TOWARD BROAD BASED RESOLUTIONS OF PUBLIC ISSUES. THIS CHARACTERISTIC AND APPRECIATION OF THE ROLE THE UNITED STATES HAS PLAYED HERE OFFERS GOOD PROSPECTS THAT AN IMPERFECT BUT BASICALLY CONSTRUCTIVE US/JAMAICAN RELATIONSHIP WILL WEATHER THE PRESENT DIFFICULT PERIOD. THE FULL PLATE OF POST-COLONIAL RESENTMENTS, A CHERISHED SENSE OF RACIAL GRIEVANCE, FABIAN SOCIALIST LEANINGS, AND REAL AND GROWING SOCIAL PRESSURES WILL, HOWEVER, CONTINUE TO BE REFLECTED IN AN AMBIVALENT ATTITUDE TOWARDS EXTERNAL INVESTORS. CONTINUING IRRITATIONS IN BILATERAL RELATIONS ARE A LIKELY PROSPECT, STEMMING IN GOOD MEASURE FROM THE CLOSENESS AND THE DEPENDENCY ASPECTS OF THE RELATIONSHIP.

SLATER

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptioning:** Z  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** n/a  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 24 JUL 1973  
**Decaption Date:** 28 MAY 2004  
**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** hilburpw  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1973KINGST02454  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS SLATER  
**Errors:** N/A  
**Film Number:** n/a  
**From:** KINGSTON  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1973/newtext/t19730715/aaaaakjj.tel  
**Line Count:** 138  
**Locator:** TEXT ON-LINE  
**Office:** ACTION ARA  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** LIMDIS  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:**  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** LIMDIS  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** hilburpw  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 24 JAN 2002  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <24-Jan-2002 by boyleja>; APPROVED <29-Jan-2002 by hilburpw>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** AFTERMATH OF AMBASSADORIAL RECALL  
**TAGS:** PFOR, JM  
**To:** STATE  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005